



International Chamber of Commerce

The world business organization

CoP 101: An Informal Newcomers Guide to the UNFCCC Climate Change Meeting Process

UN FCCC, AWGS: KP & LCA

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Durban Overview

- **Aim to generate positive momentum for ongoing negotiation**
- **AWG-KP:**
 - Fate of Kyoto Protocol (absent USA, Japan, Canada, Russia)
 - Continuation of CDM post 2012
- **AWG-LCA:**
 - Developed Nations: Implementation Cancun agreement
 - Developing Nations: Progress entire Bali Action Plan, including Kyoto
- **Proliferation of complexity:**
 - Deep political deadlocks, linkages on many issues
 - Multiple opportunities to delay progress
 - More and more interlocking bureaucracy “that goes through the motions” regardless of substance, and requiring business monitoring/role
 - Spread of debate into other fora

Role and Work of ICC

- **Involvement: UNFCCC & wide range of Environment and Sust. Devt. activities (UNCED, Rio2012, CBD, SAICM, CSD, etc...)**
- **Status in UN processes**
 - Accreditation of ICC and of other organizations under ICC umbrella
 - Focal point for business and industry/major group interactions
- **Dual Role**
 - As ICC with our own activities, papers, side events and outreach
 - Papers, Interventions as ICC
 - As primary focal point for all business groups
 - Interaction with Secretariat
 - Maintain Business Office
- **Facilitation of business interventions & meetings w/key players**
- **Business morning meetings (BINGO Meetings 9-10 AM)**
 - Information exchange
 - Preparations for Official Meetings, e.g. Presidency, Chairs, Secretariat

Role of Business

Business is a “recognized constituency” or “major group”
Individuals register as members of an accredited business organization

- **Who is “Business and Industry”?**
Wide range of groups: members, organizations, objectives
We are observing NOT negotiating
Organizations speak for their members
Occasionally business will develop consensus statements
- **Demeanor, protocols for interactions:**
 - Realize that delegations’ positions formed in capitols;
 - Expect to interact with Delegates, NGOs, IGOs, Press of all kinds
 - Statements, Interventions, submissions
 - Corridor conversation and sidebars
- **Undertake Informal processes to prepare business interventions and consensus statements**

Background: UNFCCC

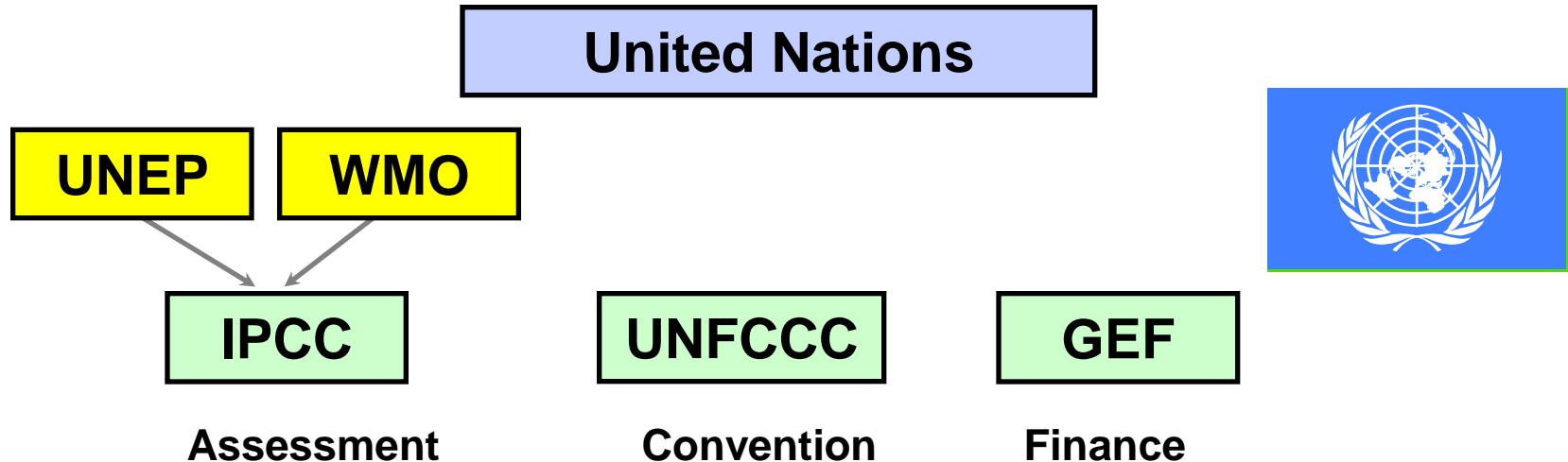
- **United Nations Framework Convention on Climate Change:**

- One of several agreements signed at Rio 1992
- Establishes international framework to address climate change
- Formal and informal links/relations to other treaties, processes:
GEF, IPCC, Montreal, UNEP, CBD, CSD, G8, APP, MEF, UNGA ...

- **Importance to business:**

- Process affects not just environment ... but also economy, trade, investment, IPR, employment, energy, agriculture, land use, technology, ...
- Decisions influence and set precedents in other settings, treaties
- Procedures for observers also set precedents – enhancing the engagement of observer organizations will have implications for how business interacts
- Agreements require national/regional implementation: legislation, regulation, communications (e.g. National reports, EU-ETS,...)
- Agreements establish international market mechanisms: CDM, JI
- Outcomes “call on” business and industry (sectoral approaches, Technology Mechanism, Green Climate Fund, ...)
- Business and Industry response has led to many partnerships, programs, agreements, actions

International Processes: Climate Change

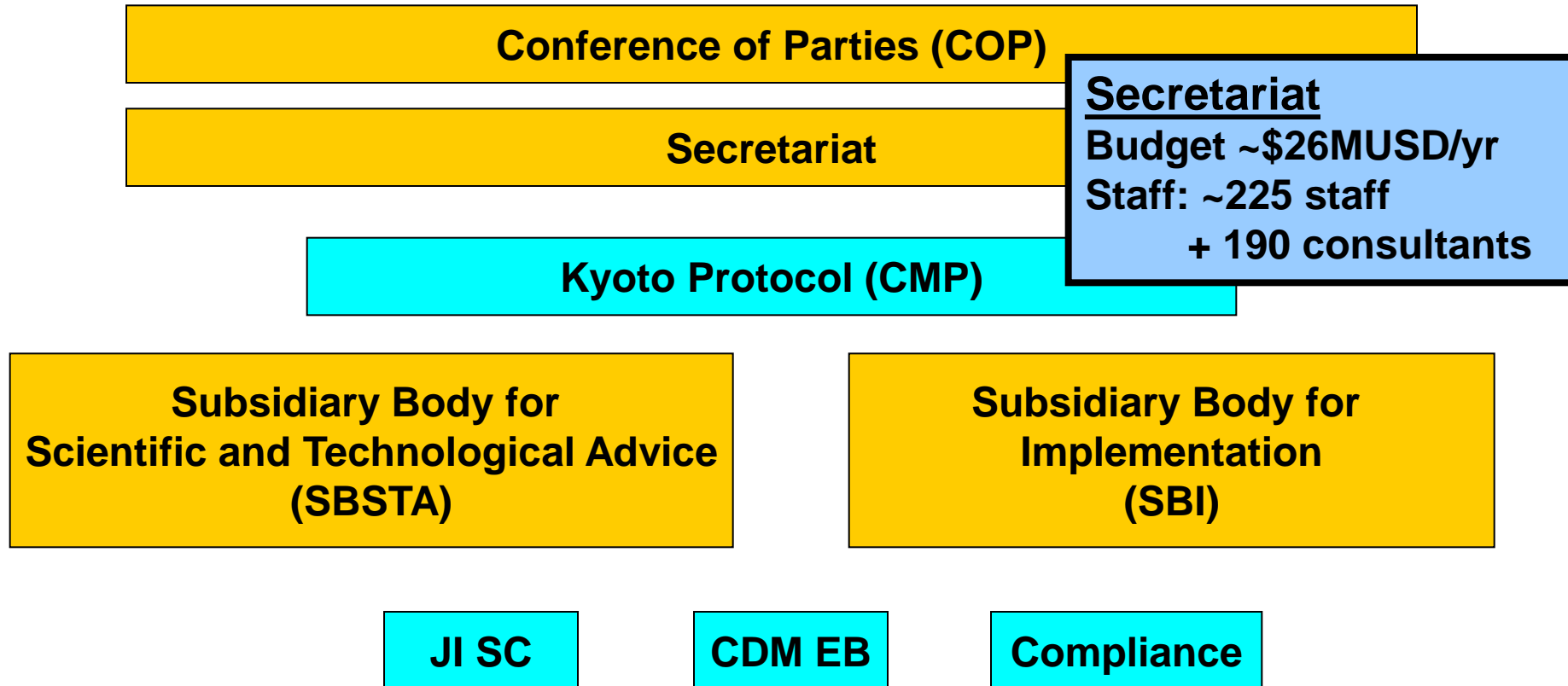


- **Scientific, technical & socio-economic assessment**
 - IPCC: Intergovernmental Panel on Climate Change (1988...)
- **Framework Convention on Climate Change (FCCC)**
 - COP: Conference of Parties: (1995...)
 - CMP: Meeting of Parties to the Kyoto Protocol
- **Financial mechanism for environmental conventions (established by developed countries)**
 - GEF: Global Environment Facility (1991...)

New Institutions:
Green Climate Fund
Technology Mechanism
Adaptation Committee
...

COP is supreme body
UNFCCC is a free-standing entity - not a “UN subsidiary”

UNFCCC & KP - Structure



COP, CMP, SBSTA, SBI are led by an elected bureau of officers with representatives from the five UN regional groups + AOSIS

UNFCCC Ongoing Work

The UNFCCC structure and program are not static – ongoing activity

Permanent, standing committees

SBSTA:

Technology & Technology Transfer, Education and Outreach, Observation, CCS, New Gases, LULUCF, REDD, Nairobi Work Programme on Adaptation, Interfaces to: IPCC...

SBI:

Reporting & Review, Adequacy of Commitments, Capacity Building, Financial Mechanisms, Budgets, Meetings, Relations with observer constituencies

Temporary Ad hoc committees

AWG-LCA (Long-term Co-operative Action)

AWG-KP (Kyoto Protocol)

New Institutions

Technology Mechanism, Green Climate Fund, Adaptation....

UNFCCC Bali Action Plan (2007)

**United Nations Framework Convention
on Climate Change (UN FCCC)**

**Kyoto Protocol
2008-2012
Annex 1 Targets**

Bali Negotiations: Post 2012 Framework

AWG-KP

**Kyoto Protocol (KP)
2013-20xx
New Annex 1 Targets**

AWG-LCA

**UNFCCC
Long-term Cooperative Action (LCA)**

Process continues to complete negotiations

Ad Hoc WG Kyoto Protocol (AWG-KP)

- **Form of agreement: an amendment to Kyoto Protocol**
- **Non-Annex 1 (Developing countries) position: KP should continue**
 - Aggregate Annex 1 reductions (incl USA) should be 45% below 1990
 - Minimal changes needed – simply amend Annex B
- **Annex 1 (Developed countries) positions:**
 - USA, Japan, Russia, Canada insist on a single, comprehensive agreement superseding KP
 - EU new regime post 2020, KP extension linked to progress on emissions for all major emitters

Other issues

- **New mechanisms and changes to existing mechanisms, e.g. CDM reform, new procedures on inventories and offsets from land use and forests**
- **Addressing implication of a possible gap, especially for CDM**

Ad Hoc WG: Long-term Cooperative Action (AWG-LCA)

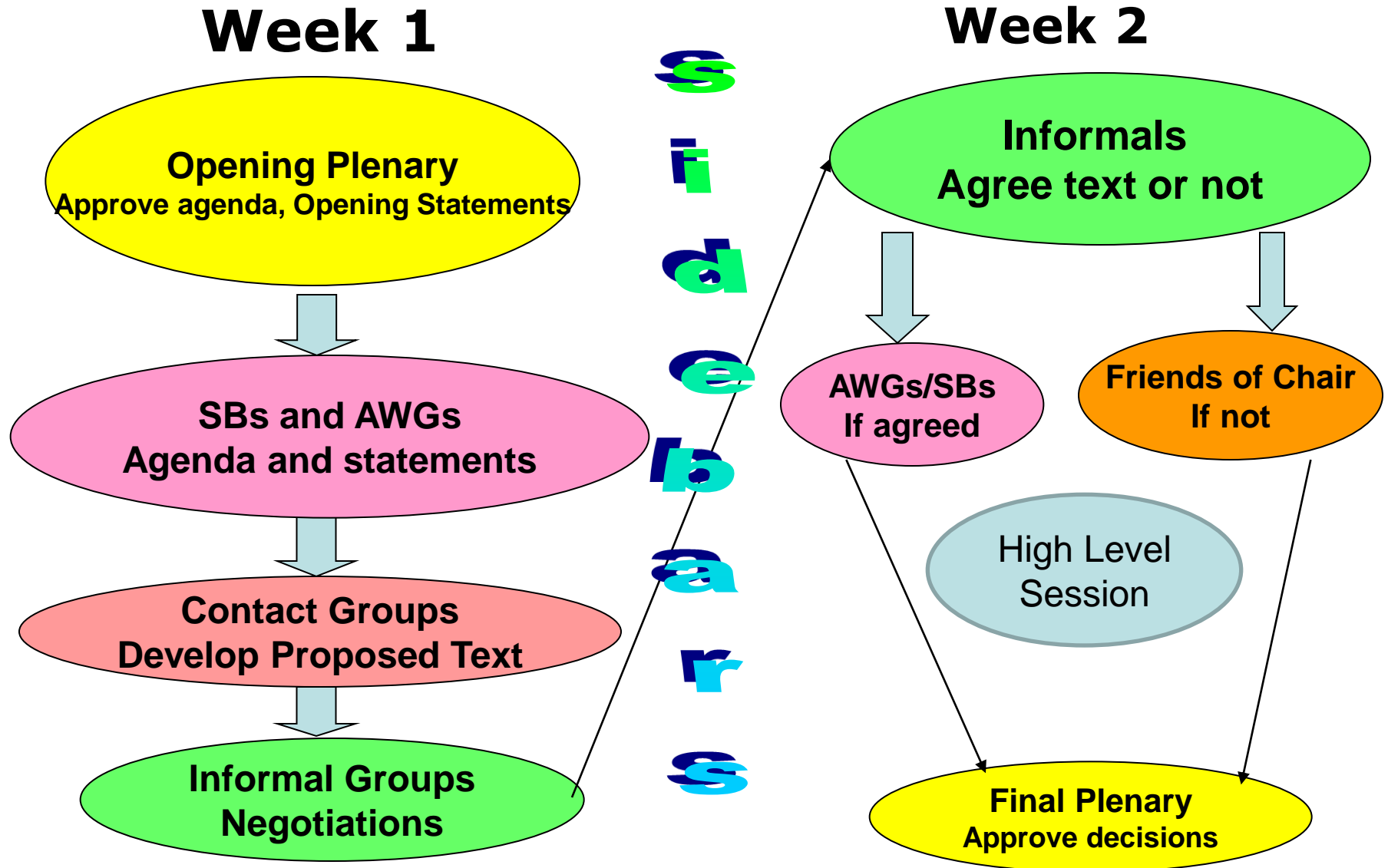
Cancun decisions advanced Copenhagen Accord

- **Aspirational Goal: limit warming to 2 °C (consider 1.5 °C in 2013 review)**
- **Technology Mechanism: Executive Committee, Centers and Network**
 - Differing views on responsibilities and reporting: control vs advice
 - Developing RFP to operate Technology Center
- **Green Climate Fund**
 - Recognizes Copenhagen pledge to mobilize 100B\$/yr by 2020
- **Forests (REDD)**
 - Phased steps to build and demonstrate national capacity
 - No decision on use in carbon markets
- **Establishes Cancun Adaptation Framework**
- **Incorporates emissions pledges made under Copenhagen Accord**
- **Review of national actions (NAMAs) with international financial support**
- **IPR: spreading also into CoP, KP, ...**
- **Ultimate form of agreement unclear, entry into force unclear**

Durban Agenda: 6 Meetings not 1

- **Ongoing “routine” business of: COP, CMP, SBSTA, SBI**
- **Continuation of two-track negotiation**
 - 2 tracks: 1) under UNFCCC, 2) under KP
 - Efforts both to link and to maintain separation
- **Role of Presidency (past and present) in shaping agenda, informal negotiations**
- **Ultimate aim: a balanced outcome leading to ongoing negotiation of a comprehensive legal accord**
 - New terms of reference for future negotiation ?
- **Concern over growing frustration at endless rounds of meetings with limited concrete outcomes**
 - Negotiators require direction from a higher political level
- **Location of COP18 and calendar for 2012?**

“Typical 2 week timeline”



Participants

- **Parties and Groups of Parties (Pink Badges)**
 - Countries (some delegations include ENGOs and Business), EU
 - Groups: G77 (actually 132) & China, EU, JUSCANZ, Umbrella Group, African Group, AOSIS (SIDS), LDCs, Environmental Integrity Group
- **Secretariat (Blue Badges)**
 - **NGO Liaison - Megumi Endo**
- **Intergovernmental Organizations (also Blue Badges)**
IEA, OECD, OPEC, IPCC, ICAO, IMO, WMO, ...
- **Observer Organizations (Yellow Badges)**
 - ENGOs, BINGOS, RINGOS, Local Authorities, Indigenous Peoples, TUNGOS, YENGOS, Farmers, Gender
- **Press (Orange Badges)**
- **Security (Uniforms)**

Process for Observer Organizations

- **Important new restrictions on participation**
 - Quotas imposed by Secretariat, implemented by individual observer organizations
 - Registration (in advance, bring letter of confirmation, official ID)
 - Security – sensitivity to potential for disruptive demonstrations
- **In-session meetings (and which can BINGOs attend?)**
 - **Plenaries: Parties express views on agenda items, take decisions**
 - **Workshops: to explore topics**
 - **Contact Groups: to negotiate draft decision text**
 - ⊗ **Informals/ Consultations**
 - ⊗ **Friends of Chair**
 - ⊗ **Regional groups (Parties)**
 - ⊗ **Press conferences**
- **Unofficial meetings: side events, business morning briefings, informal business discussions, delegation briefings (may limit attendance), meetings with Executive Secretary and chairs of various groups (LCA, KP, etc.)...**
- **Between Sessions: Workshops, CDM EB, EGTT, ...**
 - Officially mandated, focused on specific agenda items

Documents

Types of Documents and how to obtain them

- **UNFCCC, Kyoto Protocol, Bali Action Plan, most recent negotiating text: Keep copies with you**
- **Daily Programme and CC TV: Keep checking the monitors**
- **Official**
 - Labels: FCCC/KP/CMP/2006/1
 - COP, CMP, KP, SBSTA, SBI, AWG-KP, AWG-LCA
 - Misc, Inf.
 - Updates and revisions : .Rev, .Cor, .Add 1
- **At the session: (Final vs draft decisions)
non papers, CRP, L Documents... [text in brackets]**
- **Make use of online resources: UNFCCC App, Documents, via CC TV**
- **Unofficial: ENB (also online), ECO, Flyers, sidebars, Group stands in hallways**

Basic Rules and Suggestions

Status: Observer

- Arrive early, attendance limited, secondary badges may be in effect
- Wear badge at all times and obey UN security rules
- Do not approach delegates in session on “floor” or “in chair” – no-go zones for observers
- Contact groups open to observers
- Informals: attend only if allowed, avoid once Contact Group closes meeting
- Expect crowded conditions in meetings – delegates have right of way
- Dress comfortably
- Watch your valuables and laptops – thefts are common inside and outside
- Share documents and intelligence when appropriate

UNFCCC guidelines for the conduct of NGOs:

http://unfccc.int/files/parties_and_observers/ngo/application/pdf/coc_guide.pdf

After Durban...

- **Anticipate lengthy follow-on negotiations**
 - Continued effort for an ultimate legally binding agreement
 - Continuing discussion of procedures for:
 - Offsets, especially forest and land use
 - New institutions for finance, technology
 - Measurement, reporting and verification (MRV)
 - Actions in developing nations
 - And numbers ...
- **Ongoing roles for multiple bilateral, multilateral dialogs: Major Economies Forum, engagement of IEA, World Bank, ...**
- **Continuing spread of climate debate into new fora: Green Economy, Rio+20, ...**

Questions?